



**COLORADO**  
Department of  
Regulatory Agencies  
Division of Banking

July 17, 2025

**BEFORE THE  
COLORADO STATE BANKING BOARD**

IN THE MATTER OF )  
 ) **NOTICE OF PROPOSED RULEMAKING**  
RULE AMENDMENT and REPEAL )

**I. Notice of hearing**

PLEASE BE ADVISED THAT, as required by Section 24-4-103, C.R.S., of the State Administrative Procedures Act, the Colorado State Banking Board (Banking Board) hereby gives notice of proposed rulemaking. A **virtual and in-person** hearing is scheduled for September 18, 2025, commencing at 10:00 a.m. at 1560 Broadway, Room 100D, Denver, Colorado, 80202. The virtual hearing is available via the Zoom link listed below; the passcode is 832326:  
<https://us06web.zoom.us/j/84181226499?pwd=bGNmdFcwOHo3d3hnekJhbIRDUIk1UT09>

**II. Purpose of the proposed rulemaking**

The purpose of the hearing is to hear comments concerning the proposed amendment and repeal of the following Banking Board Rule 3 CCR 701-7 Money Transmitters:

- MO0.5 Definitions - **Amend**
- MO1 Surety Bond - **Amend**
- MO2 Permissible Investments - **Amend**
- MO3 Records - **Amend**
- MO4 Qualification of License Applicant - **Repeal**
- MO5 Change of Control - **Amend**
- MO6 Compliance with Federal Regulations - **Repeal**
- MO7 Customer Notice - **Amend**
- MO8 Employee Money Laundering Affirmation - **Repeal**

The proposed rulemaking is to align 3 CCR 701-7 Money Transmitters with Title 11, Article 110 of the Colorado Revised Statutes the "Money Transmission Modernization Act", effective August 6, 2025, among other amendments. A Statement of Basis, Purpose, and Specific Statutory Authority for each rule follows this notice and is incorporated by reference.



### III. Statutory authority for proposed rulemaking

The proposed promulgation, amendments, and repeals of the rules are being held under the authority given the Banking Board by the Colorado Banking Code in accordance with Section 11-102-104(1), C.R.S., which states “the banking board is the policy-making and rule-making authority for the division of banking and has the power to: (a) make, modify, reverse, and vacate rules for the proper enforcement and administration of this code...”

### IV. Opportunity to testify and submit written comments

Any interested person(s) has the right to submit written comments or data, view, or argument. Written information should be filed with the Division **no later than September 8, 2025**. To submit written comments, please contact Charles Siler, Banking Board Administrator, at [charles.siler@state.co.us](mailto:charles.siler@state.co.us). In addition, any interested person(s) has the right to make a virtual presentation at the Hearing, unless the Banking Board deems any oral presentation unnecessary.

SUBMITTED ON BEHALF OF THE  
COLORADO STATE BANKING BOARD

A handwritten signature in cursive script that reads "Kara Hunter".

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Kara Hunter, Acting State Bank Commissioner



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**July 17, 2025**

**STATE BANKING BOARD**  
**3 CCR 701-7 MO0.5**  
**PERTAINING TO TITLE 11, ARTICLE 110, SECTION 116**  
**COLORADO REVISED STATUTES**

**STATEMENT OF BASIS, PURPOSE AND SPECIFIC STATUTORY AUTHORITY**

Statutory Basis

The statutory basis for Banking Board Rule 3 CCR 701-7 MO0.5 is found in Section 11-110-116 (11-110-401) of the Colorado Revised Statutes.

Purpose of this Rulemaking

The purpose of this rule is to define certain terms that are not defined in statute, and to provide statutory references for certain terms.

The purpose of this rulemaking is to amend Rule 3 CCR 701-7 MO0.5 due to the repeal and reenactment, with amendments, Title 11, Article 110 of the Colorado Revised Statutes titled “Money Transmission Modernization Act” (MTMA).

The Colorado Division of Banking finds that amendments to this rule are necessary as follows:

- To align definitions and referenced statutes to the MTMA, Sections 11-110-201, and 1004, C.R.S.

Rulemaking Authority

- 11-101-102. Declaration of policy.
- 11-102-104. Powers and duties of the banking board.
- 11-110-116. Rules. (*Repealed effective August 6, 2025*)
- 11-110-401. Implementation - rules. (*Effective August 6, 2025*)





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**STATE BANKING BOARD  
3 CCR 701-7 MO1  
PERTAINING TO TITLE 11, ARTICLE 110, SECTION 108  
COLORADO REVISED STATUTES**

**STATEMENT OF BASIS, PURPOSE AND SPECIFIC STATUTORY AUTHORITY**

Statutory Basis

The statutory basis for Banking Board Rule 3 CCR 701-7 MO1 is found in Section 11-110-108 (11-110-1002) of the Colorado Revised Statutes.

Purpose of this Rulemaking

The purpose of this rule is to set forth requirements pertaining to surety bonds provided as security for outstanding money transmission.

The purpose of this rulemaking is to amend Rule 3 CCR 701-7 MO1 due to the repeal and reenactment, with amendments, Title 11, Article 110 of the Colorado Revised Statutes titled “Money Transmission Modernization Act” (MTMA).

The Colorado Division of Banking finds that amendments to this rule are necessary as follows:

- Remove sections that are no longer applicable to align with the MTMA.
- Change the maximum surety bond amount from two million to one million to align with the MTMA, Section 11-110-1002, C.R.S.
- Update the generally accepted accounting procedures reference as it changes routinely and should be used in conformance with current requirements, not those that were in effect as of the date of the rule.
- Update a statutory reference to align with the MTMA, Section 11-110-1002, C.R.S.

Rulemaking Authority

11-101-102. Declaration of policy.  
11-102-104. Powers and duties of the banking board.  
11-110-116. Rules. *(Repealed effective August 6, 2025)*  
11-110-401. Implementation - rules. *(Effective August 6, 2025)*  
11-110-1002. Surety bond. *(Effective August 6, 2025)*





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**STATE BANKING BOARD  
3 CCR 701-7 MO2  
PERTAINING TO TITLE 11, ARTICLE 110, SECTION 108  
COLORADO REVISED STATUTES**

**STATEMENT OF BASIS, PURPOSE AND SPECIFIC STATUTORY AUTHORITY**

Statutory Basis

The statutory basis for Banking Board Rule 3 CCR 701-7 MO2 is found in Section 11-110-108 (11-110-1003 and 1004) of the Colorado Revised Statutes.

Purpose of this Rulemaking

The purpose of this rule is to set forth requirements pertaining to permissible investments.

The purpose of this rulemaking is to amend Rule 3 CCR 701-7 MO2 due to the repeal and reenactment, with amendments, Title 11, Article 110 of the Colorado Revised Statutes titled “Money Transmission Modernization Act” (MTMA).

The Colorado Division of Banking finds that amendments to this rule are necessary as follows:

- Remove outdated language pertaining to permissible investments, and their ownership, to align with the MTMA.
- Remove requirements that are now codified in the MTMA, Sections 11-110-1003 and 1004, C.R.S.
- Update statutory references to align with the MTMA, Sections 11-110-1003 and 1004, C.R.S.

Rulemaking Authority

11-101-102. Declaration of policy.

11-102-104. Powers and duties of the banking board.

11-110-108. Bond - condition - amount - rules. *(Repealed effective August 6, 2025)*

11-110-116. Rules. *(Repealed effective August 6, 2025)*

11-110-401. Implementation - rules. *(Effective August 6, 2025)*

11-110-1003. Maintenance of permissible investments - statutory trust - rules. *(Effective August 6, 2025)*

11-110-1004. Types of permissible investments - rules. *(Effective August 6, 2025)*





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**STATE BANKING BOARD  
3 CCR 701-7 MO3  
PERTAINING TO TITLE 11, ARTICLE 110, SECTIONS 111, 114, 201  
COLORADO REVISED STATUTES**

**STATEMENT OF BASIS, PURPOSE AND SPECIFIC STATUTORY AUTHORITY**

Statutory Basis

The statutory basis for Banking Board Rule 3 CCR 701-7 MO3 is found in Sections 11-110-111, 114, and 201 (11-110-701 and 703) of the Colorado Revised Statutes.

Purpose of this Rulemaking

The purpose of this rule is to set forth requirements pertaining to Money Transmitter records and reports.

The purpose of this rulemaking is to amend Rule 3 CCR 701-7 MO3 due to the repeal and reenactment, with amendments, Title 11, Article 110 of the Colorado Revised Statutes titled “Money Transmission Modernization Act” (MTMA).

The Colorado Division of Banking finds that amendments to this rule are necessary as follows:

- Revise the rule section title from “Records” to “NMLS Records and Quarterly Reports” to better reflect the rule contents.
- Align reporting requirements with those in the MTMA, Sections 11-110-701 and 703, C.R.S.
- Remove requirements that are now codified in the MTMA, Sections 11-110-701 and 703, C.R.S.
- Update statutory references to align with the MTMA, Sections 11-110-701 and 703, C.R.S.
- Add Section C: “The filing or commencement of an administrative or legal action by a regulatory agency or licensing authority in a state, territory, or country in which the licensee engages in business or is licensed, must be uploaded to the NMLS within 15 business days after the licensee has reason to know of the occurrence.” This addition is to provide the Division with pertinent and timely information regarding actions and to align rule with other states’ regulations that provide authority to cite for a violation if notice



of such administrative or legal action is not provided to the regulatory agency or licensing authority.

Rulemaking Authority

- 11-101-102. Declaration of policy.
- 11-102-104. Powers and duties of the banking board.
- 11-110-111. Examination - fee - financial statements and reports to commissioner - change in control - penalties. *(Repealed effective August 6, 2025)*
- 11-110-114. Multiple locations. *(Repealed effective August 6, 2025)*
- 11-110-116. Rules. *(Repealed effective August 6, 2025)*
- 11-110-201. Agent information - rules. *(Repealed/Amended effective August 6, 2025)*
- 11-110-401. Implementation - rules. *(Effective August 6, 2025)*
- 11-110-701. Report of condition. *(Effective August 6, 2025)*
- 11-110.703. Authorize delegate reporting. *(Effective August 6, 2025)*



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**STATE BANKING BOARD  
3 CCR 701-7 MO4  
PERTAINING TO TITLE 11, ARTICLE 110, SECTION 107  
COLORADO REVISED STATUTES**

**STATEMENT OF BASIS, PURPOSE AND SPECIFIC STATUTORY AUTHORITY**

Statutory Basis

The statutory basis for Banking Board Rule 3 CCR 701-7 MO4 is found in Section 11-110-107 (11-110-501, 505, and 1001) of the Colorado Revised Statutes.

Purpose of this Rulemaking

The purpose of this rule is to set forth requirements pertaining to the qualifications of license applicants.

The purpose of this rulemaking is to repeal Rule 3 CCR 701-7 MO4 due to the repeal and reenactment, with amendments, Title 11, Article 110 of the Colorado Revised Statutes titled “Money Transmission Modernization Act” (MTMA).

The Colorado Division of Banking finds that the repeal of this rule is necessary as follows:

- Rule language is now codified in the MTMA, and a duplicative rule is not necessary.
  - 11-110-501. License required.
  - 11-110-505. Issuance of license - investigation of financial condition - initial license term - denial - appeal.
  - 11-110-1001. Net worth

Rulemaking Authority

11-101-102. Declaration of policy.  
11-102-104. Powers and duties of the banking board.  
11-110-107. Application for license - rules. *(Repealed effective August 6, 2025)*  
11-110-116. Rules. *(Repealed effective August 6, 2025)*  
11-110-401. Implementation - rules. *(Effective August 6, 2025)*  
11-110-501. License required. *(Effective August 6, 2025)*  
11-110-505. Issuance of license - investigation of financial condition - initial license term - denial - appeal. *(Effective August 6, 2025)*  
11-110-1001. Net worth. *(Effective August 6, 2025)*







**July 17, 2025**

**STATE BANKING BOARD  
3 CCR 701-7 MO5  
PERTAINING TO TITLE 11, ARTICLE 110, SECTIONS 103 and 112  
COLORADO REVISED STATUTES**

**STATEMENT OF BASIS, PURPOSE AND SPECIFIC STATUTORY AUTHORITY**

Statutory Basis

The statutory basis for Banking Board Rule 3 CCR 701-7 MO5 is found in Sections 11-110-103 and 112 (11-110-601) of the Colorado Revised Statutes.

Purpose of this Rulemaking

The purpose of this rule is to set forth requirements pertaining to the change of control of a licensee.

The purpose of this rulemaking is to amend Rule 3 CCR 701-7 MO5 due to the repeal and reenactment, with amendments, Title 11, Article 110 of the Colorado Revised Statutes titled “Money Transmission Modernization Act” (MTMA).

The Colorado Division of Banking finds that amendments to this rule are necessary as follows:

- Align requirements with those in the MTMA, Section 11-110-601, C.R.S.
- Remove requirements that are now codified in the MTMA, Section 11-110-601, C.R.S.
- Update statutory references to align with the MTMA, Section 11-110-601, C.R.S.

Rulemaking Authority

- 11-101-102. Declaration of policy.
- 11-102-104. Powers and duties of the banking board.
- 11-110-103. Definitions. *(Repealed effective August 6, 2025)*
- 11-110-112. Change in control - rule. *(Repealed effective August 6, 2025)*
- 11-110-116. Rules. *(Repealed effective August 6, 2025)*
- 11-110-401. Implementation - rules. *(Effective August 6, 2025)*
- 11-110-601. Acquisition of control - application - fee - investigation of financial condition denial - appeal - exemptions. *(Effective August 6, 2025)*





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**July 17, 2025**

**STATE BANKING BOARD  
3 CCR 701-7 MO6  
PERTAINING TO TITLE 11, ARTICLE 110, SECTION 113  
COLORADO REVISED STATUTES**

**STATEMENT OF BASIS, PURPOSE AND SPECIFIC STATUTORY AUTHORITY**

Statutory Basis

The statutory basis for Banking Board Rule 3 CCR 701-7 MO6 is found in Section 11-110-113 (11-110-403, 705, 1101) of the Colorado Revised Statutes.

Purpose of this Rulemaking

The purpose of this rule is to set forth requirements pertaining to each licensee's compliance with federal regulations.

The purpose of this rulemaking is to repeal Rule 3 CCR 701-7 MO6 due to the repeal and reenactment, with amendments, Title 11, Article 110 of the Colorado Revised Statutes titled "Money Transmission Modernization Act" (MTMA).

The Colorado Division of Banking finds that the repeal of this rule is necessary as follows:

- Rule language is now codified in the MTMA, and a duplicative rule is not necessary.
  - 11-110-403. Supervision.
  - 11-110-705. Bank secrecy act reports.
  - 11-110-1101. Suspension and revocation of license.

Rulemaking Authority

11-101-102. Declaration of policy.  
11-102-104. Powers and duties of the banking board.  
11-110-113. Compliance with federal law. *(Repealed effective August 6, 2025)*  
11-110-116. Rules. *(Repealed effective August 6, 2025)*  
11-110-401. Implementation - rules. *(Effective August 6, 2025)*  
11-110-403. Supervision. *(Effective August 6, 2025)*  
11-110-705. Bank secrecy act reports. *(Effective August 6, 2025)*  
11-110-1101. Suspension and revocation of license. *(Effective August 6, 2025)*





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**STATE BANKING BOARD  
3 CCR 701-7 MO7  
PERTAINING TO TITLE 11, ARTICLE 110, SECTION 120  
COLORADO REVISED STATUTES**

**STATEMENT OF BASIS, PURPOSE AND SPECIFIC STATUTORY AUTHORITY**

Statutory Basis

The statutory basis for Banking Board Rule 3 CCR 701-7 MO7 is found in Section 11-110-120 (11-110-904) of the Colorado Revised Statutes.

Purpose of this Rulemaking

The purpose of this rule is to set forth requirements pertaining to the posting of a Customer Notice at each agent location, or other facility located in Colorado where exchange is sold or issued, or the business of money transmission is conducted.

The purpose of this rulemaking is to amend Rule 3 CCR 701-7 MO7 due to the repeal and reenactment, with amendments, Title 11, Article 110 of the Colorado Revised Statutes titled "Money Transmission Modernization Act" (MTMA).

The Colorado Division of Banking finds that amendments to this rule are necessary as follows:

- Update a statutory reference to align with the MTMA, Section 11-110-904, C.R.S.

Rulemaking Authority

- 11-101-102. Declaration of policy.
- 11-102-104. Powers and duties of the banking board.
- 11-110-116. Rules. *(Repealed effective August 6, 2025)*
- 11-110-120. Notice - banking board - consumers. *(Repealed effective August 6, 2025)*
- 11-110-401. Implementation - rules. *(Effective August 6, 2025)*
- 11-110-904. Notice *(Effective August 6, 2025)*





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**July 17, 2025**

**STATE BANKING BOARD**  
**3 CCR 701-7 MO8**  
**PERTAINING TO TITLE 11, ARTICLE 110, SECTION 203**  
**COLORADO REVISED STATUTES**

**STATEMENT OF BASIS, PURPOSE AND SPECIFIC STATUTORY AUTHORITY**

Statutory Basis

The statutory basis for Banking Board Rule 3 CCR 701-7 MO8 is found in Section 11-110-203 of the Colorado Revised Statutes.

Purpose of this Rulemaking

The purpose of this rule is to set forth procedures for an employee of an agent conducting money transmission services for a licensed money transmitter to affirm in writing their understanding of state and federal money laundering laws.

The purpose of this rulemaking is to repeal Rule 3 CCR 701-7 MO8 due to the repeal and reenactment, with amendments, Title 11, Article 110 of the Colorado Revised Statutes titled "Money Transmission Modernization Act" (MTMA).

The Colorado Division of Banking finds that the repeal of this rule is necessary as follows:

- Requirements pertaining to Employee Money Laundering Affirmation were not included in the MTMA as it was considered an onerous requirement for agents of licensees. Furthermore, training pertaining to money laundering is addressed in BSA. Therefore, the rule is no longer necessary.

Rulemaking Authority

- 11-101-102. Declaration of policy.
- 11-102-104. Powers and duties of the banking board.
- 11-110-116. Rules. *(Repealed effective August 6, 2025)*
- 11-110-203. Notice of laws - rules. *(Repealed effective August 6, 2025)*
- 11-110-401. Implementation - rules. *(Effective August 6, 2025)*

